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GOVERNING COUNCIL
Sixteenth session
Nairobi, 20-31 May 1991
Item 2 (b) of the provisional agenda

ANNOTATED PROVISIONAL AGENDA

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ANNOTATED PROVISIONAL AGENDA

Item 1. Opening of the session

1. The sixteenth session of the Governing Council will be opened by the President of the Council at its fifteenth session or, in his absence, by one of the other officers of the Council at its fifteenth session.

Item 2. Organization of the session

(a) Election of officers

2. The Governing Council elects its officers at the beginning of each regular session, in accordance with rule 18 of the Council's rules of procedure, which provides inter alia that, in so doing, the Council shall have due regard to the principle of equitable geographical representation and that the offices of the President and the Rapporteur shall be subject to rotation among the five regional groups of States. 1/

3. By its decision 15/1, II, paragraph 2 (a) the Council decided to establish two sessional committees. The committees will elect their own officers, in accordance with rule 61 of the rules of procedures, with the exception of the chairperson. In the past, the Council has designated the chairperson of its sessional committees from the vice-presidents of the Council. As the Council, in its decision 15/1, II, paragraph 2 (a), decided that there should be two sessional committees, the Council may wish to consider designating, from the three vice-presidents of the session, one to serve as chairperson of the committee on the Programme, one to serve as chairperson of the committee on Fund, finance and administration questions and one to assist the President of the session in carrying out his duties.

(b) Agenda and organization of the work of the session

4. The provisional agenda for the sixteenth session, as approved by the Council at its fifteenth session, was distributed on 20 November 1990 as document UNEP/GC.16/1.

5. The Executive Director recommends that the Council should deal with the following items of the provisional agenda primarily in plenary meetings: item 1 (Opening of the session); item 2 (Organization of the session); item 3 (Credentials of representatives); item 4 (Executive Director's reports); item 5 (State-of-the-environment reports); item 6 (Co-ordination questions); item 9 (Provisional agenda, date and place of the seventeenth session of the Council); item 10 (Other business); item 11 (Adoption of the report); and item 12 (Closure of the session).

6. In keeping with Council decision 15/1, II, paragraph 2 (a), the Council may wish to establish, under rule 60 of its rules of procedure, two sessional committees: one to deal with Programme matters, the other with Fund, finance

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1/ The geographical composition of the Bureau is to be found in annex II to the present document.

and adminstrative questions. The Executive Director proposes that the committee for Programme matters deal primarily with item 7 of the provisional agenda (Programme matters, including the implementation of the Plan of Action to Combat Desertification). Further, in line with the recommendation made at the pre-sessional informal consultations with Governments in January 1979 to the effect that some additional items or special items could be allocated to sessional committees, the Executive Director proposes that the Council should consider also assigning to the Programme committee item 6 (a) of the provisional agenda (Co-operation between the United Nations Environment Programme and the United Nations Centre for Human Settlements (Habitat)), which the committee may wish to consider when it reviews the activities of the Programme on health and human settlements. The Council may also wish to consider assigning to the Programme committee, under item 6 (b) of the provisional agenda (Reports of the Administrative Committee on Co-ordination), the task of reviewing those parts of the reports of the ACC [2/] dealing with the co-ordination and follow-up of the implementation of the Plan of Action to Combat Desertification when it reviews the activities of the Programme on arid and semi-arid lands ecosystems and desertification control. The second sessional committee would deal exclusively with item 8 (The Environmental Fund and administrative and other financial matters).

7. The organization of work of the sixteenth session, as proposed by the Executive Director, is contained in annex I to the present document. The Executive Director is suggesting that immediately after the formal opening of the plenary session on the morning of Monday, 20 May, the Council should devote the rest of that morning and the remainder of the week to committee work, with the Programme Committee and the Committee for Fund, finance and administrative questions meeting simultaneously morning and afternoon to complete their work by Friday afternoon, 24 May.

8. On Monday morning, 27 May, plenary will reconvene, at the ministerial or equivalent level, in keeping with Council decision 15/1, II, paragraph 2 (b), to discuss major policy issues. After the policy address of the Executive Director, the Council will hear statements from the Executive Director of the United Nations Centre for Human Settlements (Habitat) and the Secretary-General of the United Nations Conference on Environment and Development. One head of State may make a keynote address on that occasion. The Executive Director is suggesting that the remainder of that meeting, as well as the next four meetings, be devoted to a discussion of the policy issues raised under item 4 (Executive Director's reports). After the conclusion of deliberations on item 4 on Wednesday morning, 29 May, the Council would devote its Wednesday afternoon meeting to item 5 (State-of-the-environment reports). On Thursday morning, the Council would consider item 6 (Co-ordination questions) and, time permitting, items 3 (Credentials of representatives), 9 (Provisional agenda, date and place of the seventeenth session of the Council) and 10 (Other business). Thursday afternoon, 30 May, the Council would consider and adopt the draft decisions proposed by its sessional committees.

2/ The reports of the Administrative Committee on Co-ordination to the Council at its sixteenth session are to be found in documents UNEP/GC.16/12 and UNEP/GC.16/13.

9. On Friday, 31 May, the Council would conclude its work by adopting policy decisions emanating from plenary and then proceed to the adoption of its report and the closure of the session.

10. Annex III to the present document contains a list of the relevant documents submitted under each item of the provisional agenda and the Executive Director's proposals as to the forum in which they should be discussed.

DOCUMENTATION

UNEP/GC.16/1 - Provisional agenda

UNEP/GC.16/1/Add.1 - Annotated provisional agenda and organization of work

UNEP/GC.16/Inf.1 - Report on the state of preparedness of documents for the sixteenth session

Item 3. Credentials of representatives

11. In accordance with rule 17 of the rules of procedure, the credentials of representatives at the sixteenth session of the Council will be examined by the Bureau, which will report thereon to the Council. It should be noted that, under rule 16, each member of the Council is to be represented by one accredited representative, who may be accompanied by such alternate representatives and advisers as may be required.

Item 4. Executive Director's reports

12. The Council will hold a general discussion on the various policy issues raised in the documentation for this item. The Council may wish to reflect the outcome of its deliberations in one or more policy decisions. The Council will have before it suggested action on these policy issues.

Background

13. As a basis for its discussion, the Council will have before it the Annual Reports of the Executive Director for the years 1989 and 1990 (UNEP/GC.16/2 and UNEP/GC.16/3), in particular, chapters I and IV of those reports containing a general overview of the year under review, as well as an account of the intergovernmental legislation of relevance to UNEP during the years concerned.

14. The principal policy issues to be considered by the Council under this item are presented by the Executive Director in his Introductory Report (UNEP/GC.16/4) and its addenda. It will be recalled that at its second special session, in August 1990, the Governing Council had only one substantive item on its agenda - priority evolving environmental issues - under which heading, the Executive Director submitted his report to the Council. 3/ Under section V of that report ("Strengthening the role of UNEP

3/ UNEP/GCSS.II/2 and Corr. 1 and 2 and Add. 1-4.

and the Governing Council"), the Executive Director introduced a number of new ideas and concepts for consideration by the Council, which, in its decision SS II/1, requested him to submit to the Council at its sixteenth session a consolidated report on the future of UNEP, including proposals for: further strengthening UNEP, including the role of its Governing Council; the possible convening of a special session of the Council in 1992; and ways and means to further enhance the visibility of UNEP. In that decision, the Council also asked for a detailed report explaining the basis of the Executive Director's recommendations for setting a substantially increased target for annual contributions to the Environment Fund by the year 1995. All of these issues are dealt with in the Executive Director's Introductory Report, and several of the issues are accorded further elaboration in addenda to the report.

15. Additionally, the Council is expected to deal with several other policy issues under this agenda item, such as the Secretary-General's report on monitoring, assessment and anticipation at environmental emergencies (UNEP/GC/16.17), which is being submitted to the Council for its views before onward transmission, through ECOSOC, to the General Assembly at its forty-sixth session, in accordance with General Assembly resolution 44/224. Then there are the two reports, one on the environmental situation in the occupied Palestinian and other Arab territories (UNEP/GC.16/5) and the other on the devastating effects of chemical weapons on human health and the environment (UNEP/GC.16/6), called for by the Governing Council in its decisions 15/8 and 15/9, respectively. Lastly, by way of background to his proposal to institutionalize meetings of the Governing Council Bureau with the bureaux of governing bodies of other United Nations organizations and agencies, the Executive Director is submitting a brief report (UNEP/GC.16/Inf.2) on the visits made by the Bureau of the fifteenth session of the Council to counterpart bureaux.

DOCUMENTATION

UNEP/GC.16/2 - 1989 Annual Report of the Executive Director, chaps I and IV

UNEP/GC.16/3 - 1990 Annual Report of the Executive Director, chaps I and IV

UNEP/GC.16/4 - Introductory Report of the Executive Director

UNEP/GC.16/4/Add.4 - Environment and economics

UNEP/GC.16/4/Add.6 - Special session of the Governing Council in 1992

UNEP/GC.16/4/Add.5 - Fund Target for 1995

UNEP/GC.16/4/Add.2 - Early warning, verification, and United Nations Centre for emergency environmental assistance, Green Brigade, Prevention of environmental conflict

UNEP/GC.16/4/Add.3 - Environmental Academy

UNEP/GC.16/4/Add.7 - UNEP's participation in preparation for the United Nations Conference on Environment and Development 1992 (UNCED)

UNEP/GC.16/4/Add.1 - Environmental implications of the Iraqi/Kuwaiti conflict

UNEP/GC.16/5 - Report on the environmental situation in the occupied Palestinian and other Arab territories

UNEP/GC.16/6 - Report on chemical and other weapons of mass destruction

UNEP/GC.16/17 - Secretary-General's report on monitoring, assessment and anticipation of environmental emergencies

UNEP/GC.16/Inf.2 - Report on meetings of the Bureau of the fifteenth session of the Governing Council with counterpart bureaux

Item 5. State-of-the-environment reports

16. The Council will review the Executive Director's 1990 and 1991 state-of-the-environment reports (UNEP/GC.16/8 and UNEP GC.16/9, respectively), as well as his report on emerging environmental issues (UNEP/GC.16/9/Add.1). The Council is also being requested to consider a report on hazardous environmental events (UNEP/GC.16/9/Add.2), as well as the Executive Director's progress report on the comprehensive 1992 state-of-the-environment report. Lastly, the Council will have before it suggested action on all four reports (UNEP/GC.16/L.4).

Background

17. In its decision 13/9 D of 24 May 1985, the Council decided, inter alia, that future state-of-the-environment reports should alternate in successive years between a report on economic and social aspects of the environment and a report on environmental data and assessment. Consequently, and in compliance with paragraph 6 of decision 15/13 A of 23 May 1989, the Executive Director is submitting his 1990 state-of-the-environment report on the subject of children and the environment. The 1991 report is an update of the 1989 report on the state of the world environment, as requested by the Council in its decision 15/13 A, paragraph 7 (a). As decided by the Council in its decision 15/13 B, paragraph 3, the Executive Director's report on emerging environmental issues contains a detailed review of the issue of new technologies, as well as brief sections on the subjects of municipal waste, plastics, and the ecological situation in the Arctic.

18. The Council in its decision 15/13 A, paras. 7 (b) and (c) requested the Executive Director to prepare a brief analytical report on changes in the state of the environment since 1972 for presentation to the United Nations Conference on Environment and Development (UNCED) and a comprehensive report on the state of the environment, covering the period 1982-1992, for submission to the Council at its seventeenth session. In addition the General Assembly in its resolution 44/228, para. 15 (a) requested UNCED to examine the state of the environment and changes that have occured since the United Nations Conference on the Human Environment held in 1972. The Executive Director has prepared for the information of the Council a progress report on the preparations of the comprehensive 1992 state-of-the-environment report, which will be submitted to the Council in 1993, at its seventeenth regular session. The analytical report for UNCED is currently being prepared, utilizing the information and material being compiled for the comprehensive report.

DOCUMENTATION

UNEP/GC.16/7 - Progress report on comprehensive 1992 state-of-the-environment report

UNEP/GC.16/8 - State-of-the-environment Report 1990 ("Children and the environment")

UNEP/GC.16/9/ - State-of-the-environment Report 1991 ("State-of-the-world environment report")

UNEP/GC.16/9/Add.1 - Emerging environmental issues

UNEP/GC.16/9/Add.2 - Hazardous environmental events

UNEP/GC.16/L.4 - State-of-the-environment reports: suggested action by the Governing Council

Item 6. Co-ordination questions

19. Under this item, the Council will have before it, in chapter II of the Annual Reports of the Executive Director for 1989 and 1990, a description of the co-ordinating, catalytic and stimulating role of UNEP during the years in question. The Executive Director is also submitting to the Council a report on the strengthening of inter-agency co-ordination mechanisms related to the environment (UNEP/GC.16/10), in which he describes the various inter-agency co-ordination mechanisms related to the environment, explains UNEP's role with regard to them, and proposes a strengthening of such mechanisms. The Council will also have, by way of information, three memoranda of understanding concluded between UNEP and other agencies of the United Nations system subsequent to the last regular session of the Governing Council (UNEP/GC.16/Inf.3). Lastly, the Council will have before it the Secretary-General's progress report on the implementation of General Assembly resolution 44/227, which deals with the implementation of resolutions 42/186 and 42/187 related respectively to the Environmental Perspective to the Year 2000 and Beyond and to the report of the World Commission on Environment and Development.

Background

20. It is the Executive Director's conviction that UNEP's co-ordination role within the United Nations system, established by the General Assembly in its resolution 2997 (XXVII) of 15 December 1972, needs strengthening. The Council will therefore have before it the Executive Director's report on the subject (UNEP/GC.16/10), which describes the extent of current inter-agency co-ordination mechanisms in the field of the environment and makes proposals for the strengthening and improvement of these mechanisms. In its resolution 44/227 of 22 December 1989, the General Assembly took note of the Secretary-General's report on action taken to pursue sustainable and environmentally sound development. After having reviewed the report, which included the views and suggestions of the Council on the subject, annexed to its decision 15/2 of 26 May 1989, the Assembly requested the Secretary-General to prepare for submission to the Preparatory Committee of UNCED and to the General Assembly at its forty-sixth session through the Governing Council and the ECOSOC a progress report on the implementation of resolution 44/227.

(a) Co-operation between the United Nations Environment Programme and the United Nations Centre for Human Settlements (Habitat)

21. The Council will consider a joint progress report from the Executive Directors of UNEP and the United Nations Centre for Human Settlements (Habitat) on the co-operation between the two organizations since the last (fifteenth) regular session of the Council (UNEP/GC.16/11). Under this item, the Council will also hear a statement by the Executive Director of UNCHS (Habitat). It is proposed that this item be dealt with by the Programme Committee when it considers that part of the Programme related to human settlements.

Background

22. By General Assembly resolution 40/199 of 17 December 1985, the Executive Directors of UNEP and UNCHS (Habitat) were requested to submit a joint progress report to each regular session of their respective governing bodies. The report being submitted to the Governing Council at its current session provides information on the joint activities of UNEP and UNCHS (Habitat), particularly with respect to the application of environmental guidelines for settlements planning and management in selected metropolitan areas and the special needs of coastal human settlements likely to be affected by global climate change, areas singled out for special attention by the Council in its decision 15/18 of
25 May 1989.

(b) Reports of the Administrative Committee on Co-ordination

23. The Council will consider two reports of the Administrative Committee on Co-ordination (ACC). The first report (UNEP/GC.16/13) was adopted on 19 October 1989 and the second (UNEP/GC.16/12) on 23 October 1990. Both reports are divided into two parts, the first dealing with general co-ordination matters of interest to the Council, and the second with the co-ordination and follow-up of the implementation of the Plan of Action to Combat Desertification. It is proposed that part II of the two reports (dealing with the co-ordination and follow-up of the implementation of the Plan of Action to Combat Desertification) be dealt with by the Programme Committee when the Committee takes up that part of the programme related to arid and semi-arid lands.

Background

24. ACC reports to the Governing Council of UNEP in discharge of the responsibilities assumed by ACC in pursuance of General Assembly resolution 32/197 of 20 December 1977. Further, in its decisions 14/2 and 14/4 of 18 June 1987, the Council invited ACC to continue to report to it on an annual basis. Thus, the Council at its sixteenth session has before it two reports of ACC.

DOCUMENTATION

UNEP/GC.16/2 - 1989 Annual Report of the Executive Director chap. II

UNEP/GC.16/3 - 1990 Annual Report of the Executive Director chap. II

UNEP/GC.16/10 - Strengthening of inter-agency co-ordination mechanisms related to the environment

UNEP/GC.16/11 - Joint progress report of the Executive Directors of UNEP and the United Nations Centre for Human Settlements (Habitat)

UNEP/GC.16/13 - 1989 Report of the Administrative Committee on Co-ordination to the Governing Council at its sixteenth session (Part I)

UNEP/GC.16/12 - 1990 Report of the Administrative Committee on Co-ordination to the Governing Council at its sixteenth session (Part I)

UNEP/GC.16/14 - Secretary-General's progress report on the follow-up and implementation of General Assembly resolutions 42/186 and 42/187

UNEP/GC.16/Inf.3 - Memorandum of understanding concerning co-operation between UNEP and other agencies of the United Nations system

Item 7. Programme Matters, including the implementation of the Plan of Action to Combat Desertification

25. The Council will consider the implementation by UNEP of its approved programmes for the years 1989 and 1990. It will also be called upon to examine and approve a proposed programme budget for 1992-1993 (UNEP/GC.16/15), as well as a proposal for additional activities, should resources become available (UNEP/GC.16/15 Add.1). Further the Council will be seized with a number of programme matters on which policy guidance is required of the Council.

26. The Council will have before it a report on the conventions and protocols in the field of the environment (UNEP/GC.16/19) together with an information document, the "Register of international conventions and protocols in the field of the environment" (UNEP/GC.16/Inf.4), as well as a report of the Secretary- General on the possible adverse effects of sea-level rise on islands and coastal areas (UNEP/GC.16/18). Additionally, the Executive Director is submitting to the Council in document UNEP/GC.16/20 an updated list of selected environmentally harmful chemical substances, processes and phenomena of global significance.

27. Lastly, the Council is expected to consider a single consolidated report on the implementation of the Plan of Action to Combat Desertification which covers the implementation of the Plan in 1989 and 1990 as well as a description of the implementation of the Plan in the Sudano-Sahelian region over the same period (UNEP/GC.16/16). Additionally, the Council will have before it, in document UNEP/GC.16/16/Add.1, the results of an external evaluation of the Plan of Action to Combat Desertification.

Background

28. As the Council did not hold a regular session in 1990, it will have before it in Chapter III of the 1989 and 1990 Annual Reports an account of the performance of the Environment Programme during the two years in question. Moreover in annex III to the 1989 Annual Report, the Council will have, in tabular form, a summary of the implementation of UNEP's programme budget in the biennium 1988-1989.

29. By paragraph 4 of its decision 15/46 of 22 May 1989, the Governing Council requested the Executive Director to draw up a programme for Fund activities and Fund reserve activities for the biennium 1992-1993 to consist of a core programme of approximately $150 million and a supplementary programme of $30 million. In compliance with this decision, the Executive Director is submitting his proposed programme budget of UNEP for the biennium 1992-1993. Should additional resources become available, over and above those required to implement both the core programme and the supplementary programme, the Executive Director is submitting a proposed set of additional activities, costed at $25 million, to be implemented if and when resources are forthcoming.

30. A number of decisions taken by the Governing Council at its fifteenth session related to specific programme areas called for further reports and consideration of those subjects by the Council at its next (sixteenth) regular session. These issues and other related subjects are being submitted to the Council for its consideration and policy guidance in document UNEP/GC.16/21 and addenda. Further, in compliance with General Assembly resolution 44/206 of 22 December 1989, on possible adverse effects of sea-level rise on islands and coastal areas, particularly low-lying coastal areas, the Secretary-General is submitting his report to the General Assembly at its forty-sixth session through the Economic and Social Council and the Governing Council of UNEP, as requested in that resolution (UNEP/GC.16/18).

31. In compliance with Council decision 14/32, the Executive Director is submitting an updated list of selected environmentally harmful chemical substances, processes and phenomena of global significances (UNEP/GC.16/20).

32. In its resolution 35/73 of 5 December 1980, the General Assembly requested the Governing Council "to continue to report every other year to the General Assembly, through the Economic and Social Council, on the overall implementation of the Plan of Action to Combat Desertification." Likewise, in its resolution 39/168 B of 17 December 1984, the Assembly requested the Governing Council "to make the necessary arrangements at each session for submitting a report to the General Assembly, through the Economic and Social Council, on the implementation in the Sudano-Sahelian region of the Plan of Action to Combat Desertification." The two reports are being submitted to the Council in a single document for consideration and adoption (UNEP/GC.16/16).

33. In its decision 15/23A, paragraph 8, the Governing Council requested the Executive Director to arrange for an external evaluation of the Plan of Action to Combat Desertification. The Executive Director is submitting a report to the Council on the results of that evaluation (UNEP/GC.16/16/Add.1).

34. In pursuance of General Assembly resolution 3436 (XXX) of 9 December 1975, the Executive Director is submitting a report on developments in respect of conventions and protocols in the field of the environment up to 30 August 1990. This report is being supplemented by an updated register of international conventions and protocols in the field of the environment.

DOCUMENTATION

UNEP/GC.16/2 - 1989 Annual Report of the Executive Director, chap. III and annex III

UNEP/GC.16/3 - 1990 Annual Report of the Executive Director, chap. III

UNEP/GC.16/15 - Proposed programme budget of UNEP for the biennium 1992-1993

UNEP/GC.16/15/Add.1 - Set of proposed additional activities for 1992-1993

UNEP/GC.16/21 and addenda - Programme matters requiring policy guidance from the Council

UNEP/GC.16/16 - Implementation of the Plan of Action to Combat Desertification 1989-1990

UNEP/GC.16/16/Add.1 - External evaluation of the Plan of Action to Combat Desertification

UNEP/GC.16/11 - Joint progress report of the Executive Directors of UNEP and the United Nations Centre for Human Settlements (Habitat)

UNEP/GC.16/13 - 1989 Report of the Administrative Committee on Co-ordination to the Governing Council at its sixteenth session, Part II

UNEP/GC.16/12 - 1990 Report of the Administrative Committee on Co-ordination to the Governing Council at its sixteenth session, Part II

UNEP/GC.16/18 - Secretary-General's report on possible adverse effects of sea-level rise on islands and coastal areas, particularly low-lying coastal areas

UNEP/GC.16/19 - International conventions and protocols in the field of the environment

UNEP/GC.16/Inf.4 - Register of international conventions and protocols in the field of the environment

UNEP/GC.16/20 - Updated list of selected environmentally harmful chemical substances, processes and phenomena of global significance

Item 8. <u>The Environment Fund and administrative and other financial matters</u>

35. The Council will review, on the basis of one comprehensive document (UNEP/GC.16/23), the use of resources of the Environment Fund during 1990 and 1991 and proposals for the utilization of projected resources of the Fund in two biennia, 1992-1993 and 1993-1994. An addendum will be issued just before the session to update the information on the use of resources in 1990 and the outlook for 1991. After assessing the possible level of contributions to the Environment Fund that might be paid by Governments during the biennium 1992-1993, the Council will be asked to decide on the level of the programme for Fund activities for that biennium and approve an appropriation for Fund programme activities in 1992-1993 together with the apportionment of that appropriation to different programme areas. The Council will also be asked to approve the appropriation for the Fund programme reserve in 1992-1993 and give guidance to the Executive Director on the level of programme he should present to the Council at its seventeenth session for the biennium 1994-1995.

36. The Council will consider a comprehensive report on Programme and Programme Support Costs (UNEP/GC.16/22). The first section of the report describes the performance for the biennium 1990-1991 and the second section contains the proposed programme and programme support costs budget for 1992-1993. This comprehensive report will be supplemented by reports of the Advisory Committee on Administrative and Budgetary Questions (ACABQ) on the performance report (UNEP/GC.16/L.1) and on the proposed programme and programme support cost budget (UNEP/GC.16/L.2). The Council will also have before it the financial report and audited accounts for the biennium 1988-1989 (UNEP/GC.16/L.3).

37. Finally, the Council will consider a report on additional sources of funds and the management by UNEP of trust funds and other funds (UNEP/GC.16/24).

Background

38. In accordance with article XIV of the General Procedures Governing the Operations of the Fund of UNEP, the Executive Director is required to submit reports to the Governing Council "in accordance with his accountability for the implementation of the Fund programme in all its aspects and with emphasis on the concept of performance reporting". Furthermore, rule 210.3 of the Financial Rules of the Fund of UNEP requires the Executive Director to submit his proposed budget to cover the anticipated programme and programme support costs "to the Advisory Committee on Administrative and Budgetary Questions for examination and comments. Subsequently, the budget estimates and the comments of the Advisory Committee shall be submitted to the Governing Council". For ease of reference these two related matters are being reported on in one document (UNEP/GC.16/23). The reports of the Advisory Committee on both subjects are submitted to the Council in two separate reports (UNEP/GC.16/21 and UNEP/GC.16/L.2, respectively).

39. In accordance with rule 213.3 of the Financial Rules of UNEP, the financial report and accounts for the biennium 1988-1989 ended 31 December 1989 were transmitted to the Chairman of the Board of Auditors. The report was subsequently examined by the Board of Auditors and submitted to the General Assembly at its forty-fourth session. Consequently, the Council has before it a note by the Executive Director on the audit opinion and report of the Board of Auditors as well as on the observations and comments of ACABQ on the financial report and audited accounts.

40. By decision 15/42, paragraph 7, the Governing Council requested the Executive Director to report to the Council at its next regular session on the implementation of its decision on additional sources of funding. The report of the Executive Director on this subject is before the Council in a document (UNEP/GC.16/24) that also contains a report on the Executive Director's administration of trust funds entrusted to his management as well as proposals for further action.

41. Lastly, the Council has before it, in chapter V and annex II of the 1989 and 1990 Annual Reports, an overview of administrative and financial matters concerning the funding of the UNEP secretariat, its programme and its management of trust funds, as well as personnel matters during the two years in question. Further, in annex III of the 1990 Annual Reports, information is provided with regard to contributions to the Fund.

DOCUMENTATION

UNEP/GC.16/2 - 1989 Annual Report of the Executive Director, chap. V and annex II

UNEP/GC.16/3 - 1990 Annual Report of the Executive Director, chap. V and annexes II and III

UNEP/GC.16/22 - Report on Programme and Programme Support Costs

UNEP/GC.16/23 - The Environment Fund - The use of resources in 1990-1991 and the proposed use of projected resources in 1992-1993 and 1994-1995

UNEP/GC.16/23/Add.1 - The Environment Fund - The use of resources in 1990-1991 and the proposed use of projected resources in 1992-1993 and 1994-1995 (developments from 1 January - 30 April 1991)

UNEP/GC.16/L.1 - Report of the Advisory Committee on Administrative and Budgetary Questions on the programme and programme support costs performance report

UNEP/GC.16/L.2 - Report of the Advisory Committee on Administrative and Budgetary Questions on the proposed programme and programme support costs budget

UNEP/GC.16/L.3 - Administrative and budgetary matters - Environment Fund: financial report and audited accounts for the biennium 1988-1989 ended 31 December 1989

UNEP/GC.16/24 - Additional sources of funds and management of trust funds and other funds

Item 9. Provisional agenda, date and place of the seventeenth session of the Council

42. Rule 4 of the rules of procedure of the Governing Council provides that regular sessions of the Council shall be held at UNEP headquarters, unless otherwise decided by the Council at a previous session. The Executive Director will propose a provisional agenda and dates (10 to 21 May 1993) for the seventeenth session of the Council.

Item 10. Other matters

Item 11. Adoption of the report

Item 12. Closure of the session

Annex I

PROVISIONAL TIMETABLE OF MEETINGS FOR THE SIXTEENTH SESSION OF THE UNEP GOVERNING COUNCIL

PLENARY

MONDAY, 20 MAY

10 a.m.
Item 1: Opening of the session Item 2(a): Election of officers Item 2(b): Adoption of the agenda and organization of the work of the session

PROGRAMME COMMITTEE	FUND COMMITTEE
11.30 a.m.	11.30 a.m.
Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	Item 8: The Environment Fund and administrative and other financial matters

3 p.m.	3 p.m.
Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	Item 8: The Environment Fund and administrative and other financial matters

Item 6(a)*: Co-operation between the United Nations Environment Programme and the United Nations Centre for Human settlements (Habitat)

Item 6(b)*: Reports of the Administrative Committee on Co-ordination

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* Item 6(a) and those parts of 6(b) dealing with desertification will be taken up by the Committee at the appropriate time, in conjunction with item 7.

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PROGRAMME COMMITTEE	FUND COMMITTEE
TUESDAY, 21 MAY	
10 a.m. Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	10 a.m. Item 8: The Environment Fund and Administrative and other financial matters
3 p.m. Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	3 p.m. Item 8: The Environment Fund and administrative and other financial matters
WEDNESDAY, 22 MAY	
10 a.m. Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	10 a.m. Item 8: The Environment Fund and administrative and other financial matters
3 p.m. Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	3 p.m. Item 8: The Environment Fund and administrative and other financial matters

PROGRAMME COMMITTEE | FUND COMMITTEE

THURSDAY, 23 MAY

10 a.m.	10 a.m.
Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	Item 8: The Environment Fund and administrative and other financial matters

3 p.m.	3 p.m.
Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	Item 8: The Environment Fund and administrative and other financial matters

FRIDAY, 24 MAY

10 a.m.	10 a.m.
Item 7: Programme matters, including the implementation of the Plan of Action to combact Desertification	Item 8: The Environment Fund and administrative and other financial matters

3 p.m.	3 p.m.
Item 7: Programme matters, including the implementation of the Plan of Action to Combat Desertification	Item 8: The Environment Fund and administrative and other financial matters

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PLENARY

MONDAY, 27 MAY

10 a.m.
Item 4: Executive Director's reports

3 p.m.
Item 4: Executive Director's reports

TUESDAY, 28 MAY

10 a.m.
Item 4: Executive Director's reports

3 p.m
Item 4: Executive Director's reports

PLENARY

WEDNESDAY, 29 MAY

10 a.m.
Item 4: Executive Director's reports

3 p.m.
Item 5: State-of-the-environment reports

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THURSDAY, 30 MAY

10 a.m.	
Item 5:	State-of-the-environment reports
Item 6:	Co-ordination questions
Item 3:	Credentials of representatives
Item 9:	Provisional agenda, date and place of the seventeenth session of the Council
Item 10:	Other business
Item 7:	Programme matters, including the implementation of the Plan of Action to Combat Desertification
Item 8:	The Environment Fund and administrative and other financial matters

3 p.m.	
Item 7:	Programme matters, including the implementation of the Plan on Action to Combat Desertification
Item 8:	The Environment Fund and administrative and other financial matters

FRIDAY, 31 MAY

10 a.m.	
Item 11:	Adoption of the report

3 p.m.	
Item 11:	Adoption of the report
Item 12:	Closure of session

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Annex II

GEOGRAPHICAL COMPOSITION OF THE BUREAU OF THE UNEP GOVERNING COUNCIL

	1979	1980	1981	1982	1983	1984	1985	1987	1989	1991
AFRICAN GROUP	Pres	VP	VP	VP	Rapp	Pres	VP	VP	VP	Rapp
ASIAN GROUP	VP	Pres	VP	Rapp	VP	VP	Pres	VP	Rapp	VP
EASTERN EUROPEAN GROUP	Rapp	VP	VP	Pres	VP	Rapp	VP	VP	Pres	VP
LATIN AMERICAN AND THE CARIBBEAN GROUP	VP	Rapp	Pres	VP	VP	VP	Rapp	Pres	VP	VP
WESTERN EUROPEAN AND OTHERS GROUP	VP	VP	Rapp	VP	Pres	VP	VP	Rapp	VP	Pres

Note: Pres - President
VP - Vice-President
Rapp - Rapporteur

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Annex III

DOCUMENTATION FOR AND FORUM FOR DISCUSSION AT THE SIXTEENTH SESSION OF THE GOVERNING COUNCIL

(Listed by forum for discussion)

DOCUMENTS FOR DISCUSSION IN PLENARY

Provisional agenda item	Working title
1. Opening of session	
2. Organization of the session	
(a) Election of officers	
UNEP/GC.16/1/Add.1 Annex II	Annotated provisional agenda- Geographical composition of the UNEP Governing Council Bureau
(b) Agenda and organization of	
UNEP/GC.16/1	Provisional agenda
UNEP/GC.16/1/Add.1	Annotated provisional agenda
UNEP/GC.16/Inf.1	Report of the state of preparedness of documents for the sixteenth session
3. Credentials of representatives	
4. Executive Director's reports	
UNEP/GC.16/2	1989 Annual Report of the Executive Director, Chaps. I and IV
UNEP/GC.16/3	1990 Annual Report of the Executive Director, Chaps. I and IV
UNEP/GC.16/4	Introductory report of the Executive Director
UNEP/GC.16/4/Add.1	Environmental Implications of Iraqi/Kuwaiti Conflict
UNEP/GC.16/4/Add.2	Early warning, verification, UN centre for emergency environmental assistance, green brigade, prevention of conflict

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UNEP/GC.16/4/Add.3	Environmental academy
UNEP/GC.16/4/Add.4	Environment and economics
UNEP/GC.16/4/Add.5	Fund target for 1995
UNEP/GC.16/4/Add.6	Special session of the Governing Council in 1992
UNEP/GC.16/4/Add.7	UNEP's participation in preparation for UNCED
UNEP/GC.16/17	Secretary-General's report on monitoring, assessment and anticipation of environmental emergencies
UNEP/GC.16/Inf.2	Report of Governing Council Bureau meetings with counterpart Bureaux
UNEP/GC.16/5	Report on the environmental situation in the occupied Palestinian and other Arab territories
UNEP/GC.16/6	Report on chemical and other weapons of mass destruction

5. State of the environment reports

UNEP/GC.16/7	Progress report on comprehensive 1992 state-of-the-environment report
UNEP/GC.16/8	State-of-the-environment report 1990 ("Children and the Environment")
UNEP/GC.16/9	State of the world's environment report 1991
UNEP/GC.16/9/Add.1	Emerging environmental issues
UNEP/GC.16/9/Add.2	Hazardous environmental events
UNEP/GC.16/L.4	State of the environment reports suggested action by the Governing Council

6. Co-ordination questions

UNEP/GC.16/2	1989 Annual Report of the Executive Director - Chap. II

UNEP/GC.16/3	1990 Annual Report of the Executive Director - Chap. II
UNEP/GC.16/10	Strengthening of inter-agency co-ordination mechanisms related to the environment
UNEP/GC.16/14	Secretary-General's progress on the follow-up and implementation of General Assembly resolutions 42/186 and 42/187
UNEP/GC.16/Inf.3	Memorandum of understanding concerning co-operation between UNEP and other agencies of the United Nations system

(b) Reports of the Administrative Committee on Co-ordination

UNEP/GC.16/12	1990 Report of the Administrative Committee on Co-ordination to the Governing Council at its sixteenth session - Part I
UNEP/GC.16/13	1989 Report of the Administrative Committee on Co-ordination to the Governing Council at its sixteenth session - Part I

9. Provisional agenda, date and place of the seventeenth session of the Council

10. Other matters

11. Adoption of the report

12. Closure of the session

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DOCUMENTS FOR DISCUSSION IN THE PROGRAMME COMMITTEE

Provisional agenda item	Working title
6. Co-ordination questions	
(a) Co-operation between the United Nations Environment Programme and the United Nations Centre for Human Settlements (Habitat)	
UNEP/GC.16/11	Joint progress report of the Executive Directors of UNEP and United Nations Centre for Human Settlements (Habitat)
(b) Reports of the Administrative Committee on Co-ordination	
UNEP/GC.16/13	1989 report of the Administrative Committee on Co-ordination to the Governing Council at its sixteenth session - Part II
UNEP/GC.16/12	1990 Report of the Administrative Committee on Co-ordination to the Governing Council at its sixteenth session - Part II
7. Programme matters, including the implementation of the Plan of Action to Combat Desertification	
UNEP/GC.16/2	1989 Annual Report of the Executive Director, Chap. III and annex III
UNEP/GC.16/3	1990 Annual Report of the Executive Director, Chap. III
UNEP/GC.16/15	Proposed programme budget of UNEP for the biennium 1992-1993
UNEP/GC.16/15/Add.1	Set of proposed additional activities for 1992-1993
UNEP/GC.16/21 and addenda	Programme matters requiring policy guidance from the Council
UNEP/GC.16/16	Implementation of the Plan of Action to Combat Desertification 1989-1990
UNEP/GC.16/16/Add.1	External evaluation of the Plan of Action to Combat Desertification

UNEP/GC.16/18	Secretary-General's report on possible adverse effects of sea-level rise on islands and coastal areas, particularly low-lying coastal areas
UNEP/GC.16/19	International conventions and protocols in the field of the environment
UNEP/GC.16/Inf.4	Register of international conventions and protocols in the field of the environment
UNEP/GC.16/20	Updated list of selected environmentally harmful chemical substances, processes and phenomena of global significance

DOCUMENTS FOR DISCUSSION IN THE FUND COMMITTEE

Provisional agenda item	Working title
8. The Environment Fund and administrative and other financial matters	
UNEP/GC.16/2	1989 Annual Report of the Executive Director, Chap. V and annex II
UNEP/GC.16/3	1990 Annual Report of the Executive Director, Chap. V and annexes II and III
UNEP/GC.16/22	Report on programme and programme support costs
UNEP/GC.16/23	The Environment Fund - the use of resources in 1990-1991 and the proposed use of projected resources in 1992-1993 and 1994-1995
UNEP/GC.16/23/Add.1	The Environment Fund - the use of resources in 1990-1991 and the proposed use of projected resources in 1992-1993 and 1994-1995 (Developments from 1 January - 30 April 1991)

UNEP/GC.16/L.1	Report of the Advisory Committee on Administrative and Budgetary Questions on the programme and programme support costs performance report
UNEP/GC.16/L.2	Report of the Advisory Committee on Administrative and Budgetary Questions on the proposed programme and programme support costs budget
UNEP/GC.16/L.3	Administrative and budgetary matters - Environment Fund: financial report and audited accounts for the biennium 1988-1989 ended 31 December 1989
UNEP/GC.16/24	Additional sources of funds and management of trust funds and other funds

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